



#edfundingri

# **Funding Formula Working Group**

## **Meeting 1 of 6**



# **THE DESIGN OF THE RHODE ISLAND SCHOOL FUNDING FORMULA: TOWARD A COHERENT SYSTEM OF ALLOCATING STATE AID TO PUBLIC SCHOOLS**

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## **Significance of RI's Fair Funding Formula**

- RI operated without a formula for 20 years
- The June 23, 2010 law ended the dubious label of being the last state in the union without a school funding formula
- Legislation defied the odds—absence of court mandates, recessionary climate that yields almost no additional state dollars, and resistance from districts that receive fewer state dollars
- Bill passed: 80% House & 70% Senate

## Collaborative Process That Works

- Gubernatorial, legislative, and stakeholder support for school funding reform
- RI Department of Education and independent design team developed a partnership of trust, data sharing and analysis, and coordinated communication
- Formula was publicly accessible and fine-tuned with inputs from stakeholders
- 70% of students in RI received more state aid

## Five Design Features

- Core instructional cost for each student
- “Student success factor” to support students from low-income backgrounds
- State and local funding follows the student
- Determinants of state aid to districts based on local fiscal capacity and concentrated poverty
- Gradual phase-in process

## **Design Feature 1: Core Instructional Amount**

- Proposed \$8,295 per student cost for core instructional services in spring 2010, with annual adjustment
- Based on verifiable expenditure data
- Cost based on averaging the core instructional costs of Connecticut, Massachusetts, New Hampshire, and Rhode Island

# Design Feature 1: Core Instructional Amount

- Instructional Staff
  - Salaries for teachers (regular, part-time, substitute, hospital-based, sabbatical, home-bound), teacher aides
- Other Instructional Service
  - Salaries and contracts for technical and professional services, supplies, textbooks, professional dues and fees
- Student Support
  - Salaries for social workers, guidance counselors, staff in health, psychology, speech pathology, and audiology, nurses, coaches, bus supervisors, summer school teachers, supervisors in extra-curricular activities

- **Other Student Support**
  - Salaries for supervisors of instruction, library and media staff, computer lab staff, curriculum coordinators, in-service teacher training staff; salaries and contracts for professional services, supplies textbooks, professional dues and fees
- **General District Administration**
  - Salaries for school board members, school board staff, superintendent, central office staff, and purchased services and contracts
- **School-level Administration**
  - Salaries for principals, department chairs, administrative staff; purchased services; supplies; and professional dues and fees
- **Staff Benefits (60%)**
  - Fringe benefits for Instructional, Administrative, and Support Staff



## **Design Feature 2: Student Success Factor (40%)**

- An additional 40 percent of the core instructional amount is assigned to children who are eligible for free and reduced-price school lunch program (FRPL)
- Student success factor funding is supplemented with categorical funding for high-cost special education students, early childhood, career & technical programs

## **Design Feature 3: Funding Follows Students**

- State uses the most current student information to track student transfers—from one district to another or from a regular public school to public schools of choice (charter and state schools)
- State uses enrollment data to process the transfer of state share directly without time-consuming invoicing

## Design Feature 4: The State Share Ratio

Mathematical equation that simultaneously takes into account two factors:

- 1. Concentration of low-income students in the district*
- 2. Revenue-raising capacity, namely local property values adjusted by median income (or “equalized weighted assessed value”)*

Formula supports districts that are gaining in concentrated poverty even though their overall fiscal capacity remains generally sound

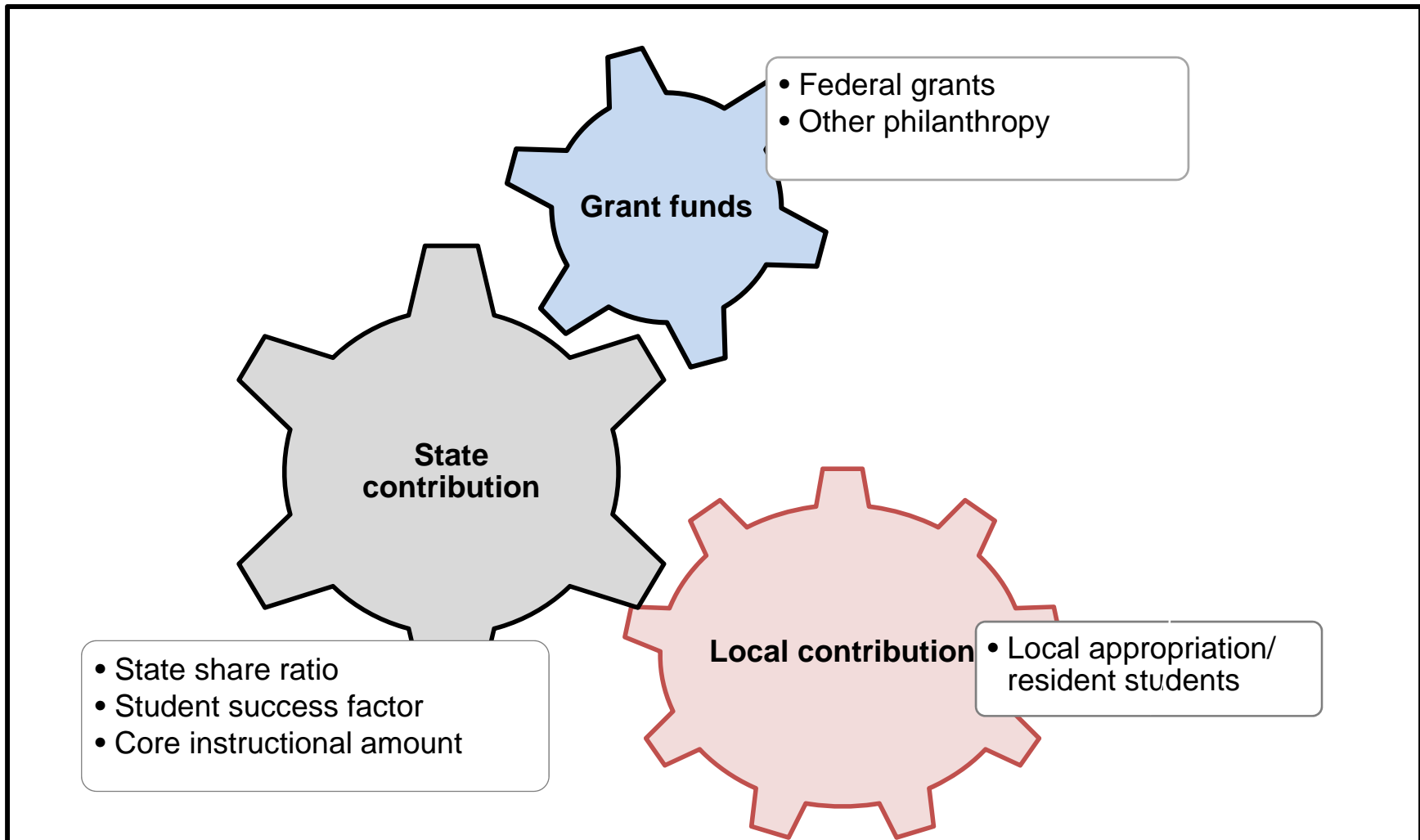
## **Design Feature 5: Gradual Phase-in Process**

- Carefully designed and managed transition period
- Districts that received additional state aid will see gradual increase of their state aid over a period of 7 years (currently in 5 of 7 years of increase)
- Districts with decreasing state aid will see a gradual, 10-year adjustment (currently in 5 of ten years of decrease)

## Key Lessons

- Effective and coordinated state leadership was necessary to build and is needed to improve this landmark legislation
- Independent analysis and auditable data supports transparency and builds faith
- Formula designed and must be maintained in the context of fiscal austerity
- Accountability and transparency should be part of ongoing review

# The Funding Formula in Action



## The Barrington Example

*Resident students x core instructional amount = core instruction funding*

Barrington has 3,287 PK-12 students, which is multiplied by *the core instructional amount of \$8,928 for core instruction funding of \$29,346,336.*

*Free/reduced lunch eligible students x student success factor = student success factor funding*

Barrington has 164 students eligible for free and reduced lunch who each qualify for the *student success factor* of 40% of the core instructional amount (40% of \$8,928), or \$585,677.

## The Barrington Example

*Core instruction funding + student success funding = total foundation*

Barrington's total *foundation* is the core instructional funding (\$29,346,336) + the student success funding (\$585,677) = total foundation (\$29,932,013)

*Total foundation x state share ratio = state contribution to total foundation*

Barrington has a state share ratio of 19.7%, indicating that the state pays 19.7% of Barrington's total foundation, or \$5,908,863 of \$29,932,013. The state share per pupil is \$1,798. \*



# The Barrington Example

## *Calculating the Local Share*

*Local appropriation/resident students = Local share*

The town of Barrington determines its local appropriation for education; the local appropriation of \$41,346,378/3,245 resident students = \$12,742 local share.

*State share + Local share = per pupil funding*

Barrington's state share is \$1,798\* and their local share is \$12,742. The combined state plus local share is \$14,540. This is the approximate amount that is transferred to public schools of choice for every Barrington resident student.

*\* Average state funding per pupil for Barrington; public schools of choice funding is based on the demographics of the students attending the school.*



**Rhode Island House of Representatives**

Special Commission to  
Study and Assess Rhode Island's  
"Fair Funding Formula"

Final Report  
May 18, 2015

Report Submitted to the  
Rhode Island House of Representatives

### Working Group Timeline

Item	Date	Purpose
Workgroup session 1	11/3	<p style="text-align: center;"><b>Introduction</b></p> <ol style="list-style-type: none"> <li>1. Working group purpose</li> <li>2. Working group members</li> <li>3. Basics of funding formula</li> <li>4. Key issues</li> </ol>
Workgroup session 2	11/16	<p style="text-align: center;"><b>Charter/LEA differences</b></p> <ol style="list-style-type: none"> <li>5. Differences in financial obligations: traditional districts and schools of choice</li> <li>6. Marginal costs</li> <li>7. Charter school housing</li> </ol>
Workgroup session 3	11/24	<p style="text-align: center;"><b>Unique student/school issues</b></p> <ol style="list-style-type: none"> <li>8. Student weights</li> <li>9. Unique school types</li> <li>10. Categorical funds</li> </ol>
Workgroup session 4	12/10	<p style="text-align: center;"><b>Efficiencies, outcomes, and Rhode Island's return on investment</b></p> <ol style="list-style-type: none"> <li>11. Opportunities for cost-sharing</li> <li>12. State and local contributions</li> <li>13. Return on our state and local investment</li> </ol>
Proposed release of initial recommendations		
Workgroup session 5	12/17	<b>Initial Recommendations</b>
Workgroup session 6	12/21	<b>Draft Recommendations/Report</b>